

**AMENDMENT TO H.R. 853, AS REPORTED
OFFERED BY MR. DREIER OF CALIFORNIA, MR.
LUTHER OF MINNESOTA, MR. REGULA OF
OHIO, MR. HALL OF OHIO, MR. BASS OF NEW
HAMPSHIRE, MR. CONDIT OF CALIFORNIA,
MR. GOSS OF FLORIDA, MS. MCCARTHY OF
MISSOURI, MS. PRYCE OF OHIO, MR.
STEARNS OF FLORIDA, MR. HASTINGS OF
WASHINGTON, MR. WHITFIELD OF KEN-
TUCKY, MR. SESSIONS OF TEXAS, MR. BAR-
TON OF TEXAS, MS. DUNN OF WASHINGTON,
MR. JONES OF NORTH CAROLINA, MR. LIN-
DER OF GEORGIA, AND MR. REYNOLDS OF
NEW YORK.**

At the end, add the following new title:

1 **TITLE VII—BIENNIAL**
2 **BUDGETING**

3 **SEC. 701. FINDINGS.**

4 The Congress finds that—

5 (1) the annual appropriations and budget proc-
6 ess increasingly dominates the congressional agenda
7 and Congress regularly fails to meet the deadlines of
8 the Congressional Budget Act of 1974;

1 (2) the design of the budget process has led to
2 repetitive and time-consuming budget votes, decreas-
3 ing the time available for the systematic and pro-
4 grammatic oversight of Federal programs and delay-
5 ing the enactment of legislation necessary to fund
6 the Government;

7 (3) Congress' responsibility to improve the effi-
8 ciency, economy, and effectiveness of governmental
9 operations, evaluate programs and performance, de-
10 tect and prevent poor administration, waste, or
11 abuse in Government programs, ensure that execu-
12 tive policies reflect the public interest, ensure admin-
13 istrative compliance with legislative intent, and pre-
14 vent executive encroachment on legislative authority
15 and prerogatives is undermined by the current time-
16 consuming and repetitive budget process;

17 (4) an annual budget process encourages ineffi-
18 ciency in the management, stability, and predict-
19 ability of Federal funding, particularly for States
20 and localities;

21 (5) a biennial budget process will reduce the
22 number of budget-related votes during each Con-
23 gress, enhance congressional oversight of Govern-
24 ment operations, encourage longer time horizons in
25 policy planning and greater stability in fiscal policy;

1 (6) a biennial budget process was a principal
2 recommendation of the 1993 Joint Committee on
3 the Organization of Congress and the Vice Presi-
4 dent's National Performance Review;

5 (7) since the enactment of the Congressional
6 Budget Act of 1974, more than 50 bills addressing
7 a two-year budget cycle have been introduced, 10 bi-
8 ennial budget related provisions were reported by
9 congressional committees, 7 passed either chamber
10 and 4 were enacted; more than 40 congressional or
11 special committee hearings addressed the issue of bi-
12 ennial budgeting; and the Congressional Budget Of-
13 fice, the Office of Management and Budget, and 5
14 different special task forces or joint committees of
15 Congress have either recommended biennial budg-
16 eting or further studies of it;

17 (8) the adoption of a biennial budget process
18 was recommended by President Reagan in the fiscal
19 year 1989 budget submission, by President Bush in
20 the fiscal year 1990 and 1991 budget submissions,
21 and by President Clinton in the fiscal year 1995,
22 2000, and 2001 budget submissions; and

23 (9) a bipartisan majority of Members of the
24 House of Representatives support a biennial budget
25 process.

1 **SEC. 702. REVISION OF TIMETABLE.**

2 Section 300 of the Congressional Budget Act of 1974
3 (2 U.S.C. 631) is amended to read as follows:

4 “TIMETABLE

5 “SEC. 300. (a) IN GENERAL.—Except as provided by
6 subsection (b), the timetable with respect to the congres-
7 sional budget process for any Congress (beginning with
8 the One Hundred Eighth Congress) is as follows:

“First Session	
“On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
October 1	Biennium begins.
“Second Session	
“On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

9 “(b) SPECIAL RULE.—In the case of any first session
10 of Congress that begins in any year during which the term
11 of a President (except a President who succeeds himself)

- 1 begins, the following dates shall supersede those set forth
 2 in subsection (a):

	“First Session
“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
June 1	Biennial appropriation bills may be considered in the House.
July 1	House Appropriations Committee reports last biennial appropriation bill.
July 20	House completes action on biennial appropriation bills.
October 1	Biennium begins.”.

3 **SEC. 703. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 4 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

5 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 6 Congressional Budget and Impoundment Control Act of
 7 1974 (2 U.S.C. 621(2)) is amended by striking “each
 8 year” and inserting “biennially”.

9 (b) DEFINITIONS.—

10 (1) BUDGET RESOLUTION.—Section 3(4) of
 11 such Act (2 U.S.C. 622(4)) is amended by striking
 12 “fiscal year” each place it appears and inserting “bi-
 13 ennium”.

14 (2) BIENNIUM.—Section 3 of such Act (2
 15 U.S.C. 622) (as amended by section 203) is further
 16 amended by adding at the end the following new
 17 paragraph:

1 “(13) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) CONTENTS OF RESOLUTION.—Section
7 301(a) of such Act (2 U.S.C. 632(a)) is amended—

8 (A) in the matter preceding paragraph (1)
9 by—

10 (i) striking “April 15 of each year”
11 and inserting “May 15 of each odd-num-
12 bered year”;

13 (ii) striking “the fiscal year beginning
14 on October 1 of such year” the first place
15 it appears and inserting “the biennium be-
16 ginning on October 1 of such year”; and

17 (iii) striking “the fiscal year beginning
18 on October 1 of such year” the second
19 place it appears and inserting “each fiscal
20 year in such period”;

21 (B) in paragraph (6), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”; and

1 (C) in paragraph (7), by striking “for the
2 fiscal year” and inserting “for each fiscal year
3 in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b) of
5 such Act (2 U.S.C. 632(b)) is amended—

6 (A) in paragraph (3), by striking “for such
7 fiscal year” and inserting “for either fiscal year
8 in such biennium”; and

9 (B) in paragraph (7), by striking “for the
10 first fiscal year” and inserting “for each fiscal
11 year in the biennium”.

12 (3) VIEWS OF OTHER COMMITTEES.—Section
13 301(d) of such Act (2 U.S.C. 632(d)) is amended by
14 inserting “(or, if applicable, as provided by section
15 300(b))” after “United States Code”.

16 (4) HEARINGS.—Section 301(e)(1) of such Act
17 (2 U.S.C. 632(e)) is amended by—

18 (A) striking “fiscal year” and inserting
19 “biennium”; and

20 (B) inserting after the second sentence the
21 following: “On or before April 1 of each odd-
22 numbered year (or, if applicable, as provided by
23 section 300(b)), the Committee on the Budget
24 of each House shall report to its House the con-
25 current resolution on the budget referred to in

1 subsection (a) for the biennium beginning on
2 October 1 of that year.”.

3 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
4 Section 301(f) of such Act (2 U.S.C. 632(f)) is
5 amended by striking “fiscal year” each place it ap-
6 pears and inserting “biennium”.

7 (6) ECONOMIC ASSUMPTIONS.—Section
8 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
9 amended by striking “for a fiscal year” and insert-
10 ing “for a biennium”.

11 (7) SECTION HEADING.—The section heading of
12 section 301 of such Act is amended by striking “AN-
13 NUAL” and inserting “**BIENNIAL**”.

14 (8) TABLE OF CONTENTS.—The item relating
15 to section 301 in the table of contents set forth in
16 section 1(b) of such Act is amended by striking “An-
17 nual” and inserting “Biennial”.

18 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
19 Act (2 U.S.C. 633) is amended—

20 (1) in subsection (a)(1) by—

21 (A) striking “for the first fiscal year of the
22 resolution,” and inserting “for each fiscal year
23 in the biennium,”;

1 (B) striking “for that period of fiscal
2 years” and inserting “for all fiscal years cov-
3 ered by the resolution”; and

4 (C) striking “for the fiscal year of that
5 resolution” and inserting “for each fiscal year
6 in the biennium”;

7 (2) in subsection (f)(1), by striking “for a fiscal
8 year” and inserting “for a biennium”;

9 (3) in subsection (f)(1), by striking “first fiscal
10 year” and inserting “either fiscal year of the bien-
11 nium”;

12 (4) in subsection (f)(2)(A), by—

13 (A) striking “first fiscal year” and insert-
14 ing “each fiscal year of the biennium”; and

15 (B) striking “the total of fiscal years” and
16 inserting “the total of all fiscal years covered by
17 the resolution”; and

18 (5) in subsection (g)(1)(A), by striking “April”
19 and inserting “May”.

20 (e) SECTION 303 POINT OF ORDER.—

21 (1) IN GENERAL.—Section 303(a) of such Act
22 (2 U.S.C. 634(a)) is amended by striking “for a fis-
23 cal year” and inserting “for a biennium” and by
24 striking “the first fiscal year” and inserting “each
25 fiscal year of the biennium”.

1 (2) EXCEPTIONS IN THE HOUSE.—Section
2 303(b) of such Act (2 U.S.C. 634(b)) is amended—

3 (A) in paragraph (1)(A), by striking “the
4 budget year” and inserting “the biennium”;

5 (B) in paragraph (1)(B), by striking “the
6 fiscal year” and inserting “the biennium”; and

7 (C) in paragraph (2), by inserting “(or
8 June 1 whenever section 300(b) is applicable)”.

9 (3) APPLICATION TO THE SENATE.—Section
10 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
11 by—

12 (A) striking “fiscal year” and inserting
13 “biennium”; and

14 (B) striking “that year” and inserting
15 “each fiscal year of that biennium”.

16 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
17 LUTIONS ON THE BUDGET.—Section 304 of such Act (2
18 U.S.C. 635) is amended—

19 (1) by striking “fiscal year” the first two places
20 it appears and inserting “biennium”;

21 (2) by striking “for such fiscal year”; and

22 (3) by inserting before the period “for such bi-
23 ennium”.

24 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
25 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.

1 636(b)(3)) is amended by striking “fiscal year” and in-
2 serting “biennium”.

3 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
4 APPROPRIATION BILLS.—Section 307 of such Act (2
5 U.S.C. 638) is amended—

6 (1) by striking “each year” and inserting “each
7 odd-numbered year (or, if applicable, as provided by
8 section 300(b), July 1)”;

9 (2) by striking “annual” and inserting “bien-
10 nial”;

11 (3) by striking “fiscal year” and inserting “bi-
12 ennium”; and

13 (4) by striking “that year” and inserting “each
14 odd-numbered year”.

15 (i) QUARTERLY BUDGET REPORTS.—Section 308 of
16 such Act (2 U.S.C. 639) is amended by adding at the end
17 the following new subsection:

18 “(d) QUARTERLY BUDGET REPORTS.—The Director
19 of the Congressional Budget Office shall, as soon as prac-
20 ticable after the completion of each quarter of the fiscal
21 year, prepare an analysis comparing revenues, spending,
22 and the deficit or surplus for the current fiscal year to
23 assumptions included in the congressional budget resolu-
24 tion. In preparing this report, the Director of the Congres-
25 sional Budget Office shall combine actual budget figures

1 to date with projected revenue and spending for the bal-
2 ance of the fiscal year. The Director of the Congressional
3 Budget Office shall include any other information in this
4 report that it deems useful for a full understanding of the
5 current fiscal position of the Federal Government. The re-
6 ports mandated by this subsection shall be transmitted by
7 the Director to the Senate and House Committees on the
8 Budget, and the Congressional Budget Office shall make
9 such reports available to any interested party upon re-
10 quest.”.

11 (j) COMPLETION OF HOUSE ACTION ON REGULAR
12 APPROPRIATION BILLS.—Section 309 of such Act (2
13 U.S.C. 640) is amended—

14 (1) by striking “It” and inserting “Except
15 whenever section 300(b) is applicable, it”;

16 (2) by inserting “of any odd-numbered calendar
17 year” after “July”;

18 (3) by striking “annual” and inserting “bien-
19 nial”; and

20 (4) by striking “fiscal year” and inserting “bi-
21 ennium”.

22 (k) RECONCILIATION PROCESS.—Section 310 of such
23 Act (2 U.S.C. 641) is amended—

1 (1) in subsection (a), in the matter preceding
2 paragraph (1), by striking “any fiscal year” and in-
3 serting “any biennium”;

4 (2) in subsection (a)(1), by striking “such fiscal
5 year” each place it appears and inserting “any fiscal
6 year covered by such resolution”; and

7 (3) by striking subsection (f) and redesignating
8 subsection (g) as subsection (f).

9 (l) SECTION 311 POINT OF ORDER.—

10 (1) IN THE HOUSE.—Section 311(a)(1) of such
11 Act (2 U.S.C. 642(a)) is amended—

12 (A) by striking “for a fiscal year” and in-
13 serting “for a biennium”;

14 (B) by striking “the first fiscal year” each
15 place it appears and inserting “either fiscal
16 year of the biennium”; and

17 (C) by striking “that first fiscal year” and
18 inserting “each fiscal year in the biennium”.

19 (2) IN THE SENATE.—Section 311(a)(2) of
20 such Act is amended—

21 (A) in subparagraph (A), by striking “for
22 the first fiscal year” and inserting “for either
23 fiscal year of the biennium”; and

24 (B) in subparagraph (B)—

1 (i) by striking “that first fiscal year”
2 the first place it appears and inserting
3 “each fiscal year in the biennium”; and

4 (ii) by striking “that first fiscal year
5 and the ensuing fiscal years” and inserting
6 “all fiscal years”.

7 (3) SOCIAL SECURITY LEVELS.—Section
8 311(a)(3) of such Act is amended by—

9 (A) striking “for the first fiscal year” and
10 inserting “each fiscal year in the biennium”;
11 and

12 (B) striking “that fiscal year and the ensu-
13 ing fiscal years” and inserting “all fiscal
14 years”.

15 (m) MAXIMUM DEFICIT AMOUNT POINT OF
16 ORDER.—Section 312(c) of the Congressional Budget Act
17 of 1974 (2 U.S.C. 643) is amended—

18 (1) by striking “for a fiscal year” and inserting
19 “for a biennium”;

20 (2) in paragraph (1), by striking “first fiscal
21 year” and inserting “either fiscal year in the bien-
22 nium”;

23 (3) in paragraph (2), by striking “that fiscal
24 year” and inserting “either fiscal year in the bien-
25 nium”; and

1 (4) in the matter following paragraph (2), by
2 striking “that fiscal year” and inserting “the appli-
3 cable fiscal year”.

4 **SEC. 704. AMENDMENTS TO RULES OF HOUSE OF REP-**
5 **RESENTATIVES.**

6 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
7 House of Representatives is amended by inserting “odd-
8 numbered” after “each”.

9 (b) Clause 4(a)(4) of rule X of the Rules of the House
10 of Representatives is amended by striking “fiscal year”
11 and inserting “biennium”.

12 (c) Clause 4(b)(2) of rule X of the Rules of the House
13 of Representatives is amended by striking “each fiscal
14 year” and inserting “the biennium”.

15 (d) Clause 4(b) of rule X of the Rules of the House
16 of Representatives is amended by striking “and” at the
17 end of subparagraph (5), by striking the period and insert-
18 ing “; and” at the end of subparagraph (6), and by adding
19 at the end the following new subparagraph:

20 “(7) use the second session of each Congress to study
21 issues with long-term budgetary and economic implica-
22 tions, which would include—

23 “(A) hold hearings to receive testimony from
24 committees of jurisdiction to identify problem areas
25 and to report on the results of oversight; and

1 “(B) by January 1 of each odd-number year,
2 issuing a report to the Speaker which identifies the
3 key issues facing the Congress in the next bien-
4 nium.”.

5 (e) Clause 11(i) of rule X of the Rules of the House
6 of Representatives is amended by striking “the same or
7 preceding fiscal year”.

8 (f) Clause 4(e) of rule X of the Rules of the House
9 of Representatives is amended by striking “annually” each
10 place it appears and inserting “biennially” and by striking
11 “annual” and inserting “biennial”.

12 (g) Clause 4(f) of rule X of the Rules of the House
13 of Representatives is amended—

14 (1) by inserting “during each odd-numbered
15 year” after “submits his budget”;

16 (2) by striking “fiscal year” the first place it
17 appears and inserting “biennium”; and

18 (3) by striking “that fiscal year” and inserting
19 “each fiscal year in such ensuing biennium”.

20 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
21 the House of Representatives is amended by striking
22 “five” both places it appears and inserting “six”.

23 (i) Clause 5(a)(1) of rule XIII of the Rules of the
24 House of Representatives is amended by striking “fiscal
25 year after September 15 in the preceding fiscal year” and

1 inserting “biennium after September 15 of the year in
2 which such biennium begins”.

3 **SEC. 705. AMENDMENTS TO TITLE 31, UNITED STATES**
4 **CODE.**

5 (a) DEFINITION.—Section 1101 of title 31, United
6 States Code, is amended by adding at the end thereof the
7 following new paragraph:

8 “(3) ‘biennium’ has the meaning given to such
9 term in paragraph (13) of section 3 of the Congres-
10 sional Budget and Impoundment Control Act of
11 1974 (2 U.S.C. 622(13)).”.

12 (b) BUDGET CONTENTS AND SUBMISSION TO THE
13 CONGRESS.—

14 (1) SCHEDULE.—The matter preceding para-
15 graph (1) in section 1105(a) of title 31, United
16 States Code, is amended to read as follows:

17 “(a) On or before the first Monday in February of
18 each odd-numbered year (or, if applicable, as provided by
19 section 300(b) of the Congressional Budget Act of 1974),
20 beginning with the One Hundred Seventh Congress, the
21 President shall transmit to the Congress, the budget for
22 the biennium beginning on October 1 of such calendar
23 year. The budget transmitted under this subsection shall
24 include a budget message and summary and supporting

1 information. The President shall include in each budget
2 the following:”.

3 (2) EXPENDITURES.—Section 1105(a)(5) of
4 title 31, United States Code, is amended by striking
5 “the fiscal year for which the budget is submitted
6 and the 4 fiscal years after that year” and inserting
7 “each fiscal year in the biennium for which the
8 budget is submitted and in the succeeding 4 years”.

9 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
10 United States Code, is amended by striking “the fis-
11 cal year for which the budget is submitted and the
12 4 fiscal years after that year” and inserting “each
13 fiscal year in the biennium for which the budget is
14 submitted and in the succeeding 4 years”.

15 (4) BALANCE STATEMENTS.—Section
16 1105(a)(9)(C) of title 31, United States Code, is
17 amended by striking “the fiscal year” and inserting
18 “each fiscal year in the biennium”.

19 (5) GOVERNMENT FUNCTIONS AND ACTIVI-
20 TIES.—Section 1105(a)(12) of title 31, United
21 States Code, is amended in subparagraph (A), by
22 striking “the fiscal year” and inserting “each fiscal
23 year in the biennium”.

24 (6) ALLOWANCES.—Section 1105(a)(13) of title
25 31, United States Code, is amended by striking “the

1 fiscal year” and inserting “each fiscal year in the bi-
2 ennium”.

3 (7) ALLOWANCES FOR UNANTICIPATED AND
4 UNCONTROLLABLE EXPENDITURES.—Section
5 1105(a)(14) of title 31, United States Code, is
6 amended by striking “that year” and inserting “each
7 fiscal year in the biennium for which the budget is
8 submitted”.

9 (8) TAX EXPENDITURES.—Section 1105(a)(16)
10 of title 31, United States Code, is amended by strik-
11 ing “the fiscal year” and inserting “each fiscal year
12 in the biennium”.

13 (9) ESTIMATES FOR FUTURE YEARS.—Section
14 1105(a)(17) of title 31, United States Code, is
15 amended—

16 (A) by striking “the fiscal year following
17 the fiscal year” and inserting “each fiscal year
18 in the biennium following the biennium”;

19 (B) by striking “that following fiscal year”
20 and inserting “each such fiscal year”; and

21 (C) by striking “fiscal year before the fis-
22 cal year” and inserting “biennium before the bi-
23 ennium”.

1 (10) PRIOR YEAR OUTLAYS.—Section
2 1105(a)(18) of title 31, United States Code, is
3 amended—

4 (A) by striking “the prior fiscal year” and
5 inserting “each of the 2 most recently com-
6 pleted fiscal years,”;

7 (B) by striking “for that year” and insert-
8 ing “with respect to those fiscal years”; and

9 (C) by striking “in that year” and insert-
10 ing “in those fiscal years”.

11 (11) PRIOR YEAR RECEIPTS.—Section
12 1105(a)(19) of title 31, United States Code, is
13 amended—

14 (A) by striking “the prior fiscal year” and
15 inserting “each of the 2 most recently com-
16 pleted fiscal years”;

17 (B) by striking “for that year” and insert-
18 ing “with respect to those fiscal years”; and

19 (C) by striking “in that year” each place
20 it appears and inserting “in those fiscal years”.

21 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
22 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
23 United States Code, is amended by striking “each year”
24 and inserting “each even numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
2 FICIENCIES.—Section 1105(c) of title 31, United States
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first
5 place it appears and inserting “each fiscal year in
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second
8 place it appears and inserting “each fiscal year of
9 the biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for
11 each year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section
13 1105(e)(1) of title 31, United States Code, is amended
14 by striking “ensuing fiscal year” and inserting “biennium
15 to which such budget relates”.

16 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
17 CHANGES.—

18 (1) IN GENERAL.—Section 1106(a) of title 31,
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),
21 by—

22 (i) inserting “and before February 15
23 of each even numbered year” after “Before
24 July 16 of each year”; and

1 (ii) striking “fiscal year” and insert-
2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-
4 cal year” and inserting “each fiscal year in
5 such biennium”;

6 (C) in paragraph (2), by striking “4 fiscal
7 years following the fiscal year” and inserting “4
8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal
10 year” and inserting “biennium”.

11 (2) CHANGES.—Section 1106(b) of title 31,
12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting
14 “each fiscal year in the biennium”; and

15 (B) inserting “and before February 15 of
16 each even numbered year” after “Before July
17 16 of each year”.

18 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
19 MATES.—

20 (1) THE PRESIDENT.—Section 1109(a) of title
21 31, United States Code, is amended—

22 (A) by striking “On or before the first
23 Monday after January 3 of each year (on or be-
24 fore February 5 in 1986)” and inserting “At

1 the same time the budget required by section
2 1105 is submitted for a biennium”; and

3 (B) by striking “the following fiscal year”
4 and inserting “each fiscal year of such period”.

5 (2) JOINT ECONOMIC COMMITTEE.—Section
6 1109(b) of title 31, United States Code, is amended
7 by striking “March 1 of each year” and inserting
8 “within 6 weeks of the President’s budget submis-
9 sion for each odd-numbered year (or, if applicable,
10 as provided by section 300(b) of the Congressional
11 Budget Act of 1974)”.

12 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
13 LEGISLATION.—Section 1110 of title 31, United States
14 Code, is amended by—

15 (1) striking “May 16” and inserting “March
16 31”; and

17 (2) striking “year before the year in which the
18 fiscal year begins” and inserting “calendar year pre-
19 ceding the calendar year in which the biennium be-
20 gins”.

21 **SEC. 706. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
22 **OF APPROPRIATIONS ACTS.**

23 Section 105 of title 1, United States Code, is amend-
24 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) The style and title of all Acts making appropria-
3 tions for the support of the Government shall be as fol-
4 lows: ‘An Act making appropriations (here insert the ob-
5 ject) for each fiscal year in the biennium of fiscal years
6 (here insert the fiscal years of the biennium).’.

7 “(b) All Acts making regular appropriations for the
8 support of the Government shall be enacted for a biennium
9 and shall specify the amount of appropriations provided
10 for each fiscal year in such period.

11 “(c) For purposes of this section, the term ‘biennium’
12 has the same meaning as in section 3(11) of the Congres-
13 sional Budget and Impoundment Control Act of 1974 (2
14 U.S.C. 622(11)).”.

15 **SEC. 707. MULTIYEAR AUTHORIZATIONS.**

16 (a) IN GENERAL.—Title III of the Congressional
17 Budget Act of 1974 (as amended by section 206(a) is fur-
18 ther amended by adding at the end the following new sec-
19 tion:

20 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

21 SEC. 318.(a) POINT OF ORDER.—(1)(A) It shall not
22 be in order in the House of Representatives or the Senate
23 to consider any measure that contains a specific authoriza-
24 tion of appropriations for any purpose unless the measure
25 includes such a specific authorization of appropriations for

1 that purpose for not less than each fiscal year in one or
2 more bienniums.

3 “(B) For purposes of this paragraph, a specific au-
4 thorization of appropriations is an authorization for the
5 enactment of an amount of appropriations or amounts not
6 to exceed an amount of appropriations (whether stated as
7 a sum certain, as a limit, or as such sums as may be nec-
8 essary) for any purpose for a fiscal year.

9 “(2) Paragraph (1) does not apply with respect to
10 an authorization of appropriations for a single fiscal year
11 for any program, project, or activity if the measure con-
12 taining that authorization includes a provision expressly
13 stating the following: ‘Congress finds that no authoriza-
14 tion of appropriation will be required for [Insert name of
15 applicable program, project, or activity] for any subse-
16 quent fiscal year.’.

17 “(3) For purposes of this subsection, the term ‘meas-
18 ure’ means a bill, joint resolution, amendment, motion, or
19 conference report”.

20 (b) AMENDMENT TO TABLE OF CONTENTS.—The
21 table of contents set forth in section 1(b) of the Congres-
22 sional Budget and Impoundment Control Act of 1974 is
23 amended by adding after the item relating to section 317
24 the following new item:

“Sec. 318. Multiyear authorizations of appropriations.”.

1 **SEC. 708. GOVERNMENT STRATEGIC AND PERFORMANCE**
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—Section 306 of title 5,
4 United States Code, is amended—

5 (1) in subsection (a), by striking “September
6 30, 1997” and inserting “September 30, 2002”;

7 (2) in subsection (b)—

8 (A) by striking “at least every three years”
9 and inserting “at least every 4 years”; and

10 (B) by striking “five years forward” and
11 inserting “six years forward”; and

12 (3) in subsection (c), by inserting a comma
13 after “section” the second place it appears and add-
14 ing “including a strategic plan submitted by Sep-
15 tember 30, 2002, meeting the requirements of sub-
16 section (a)”.

17 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
18 GRESS.—Paragraph (28) of section 1105(a) of title 31,
19 United States Code, is amended by striking “beginning
20 with fiscal year 1999, a” and inserting “beginning with
21 fiscal year 2004, a biennial”.

22 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
23 United States Code, is amended—

24 (1) in subsection (a)—

25 (A) in the matter before paragraph (1)—

1 (i) by striking “section 1105(a)(29)”
2 and inserting “section 1105(a)(28)”; and

3 (ii) by striking “an annual” and in-
4 serting “a biennial”;

5 (B) in paragraph (1) by inserting after
6 “program activity” the following: “for both
7 years 1 and 2 of the biennial plan”;

8 (C) in paragraph (5) by striking “and”
9 after the semicolon,

10 (D) in paragraph (6) by striking the period
11 and inserting a semicolon; and inserting “and”
12 after the inserted semicolon; and

13 (E) by adding after paragraph (6) the fol-
14 lowing:

15 “(7) cover each fiscal year of the biennium be-
16 ginning with the first fiscal year of the next biennial
17 budget cycle.”;

18 (2) in subsection (d) by striking “annual” and
19 inserting “biennial”; and

20 (3) in paragraph (6) of subsection (f) by strik-
21 ing “annual” and inserting “biennial”.

22 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-
23 BILITY.—Section 9703 of title 31, United States Code, re-
24 lating to managerial accountability, is amended—

25 (1) in subsection (a)—

1 (A) in the first sentence by striking “an-
2 nual”; and

3 (B) by striking “section 1105(a)(29)” and
4 inserting “section 1105(a)(28)”;
5 (2) in subsection (e)—

6 (A) in the first sentence by striking “one
7 or” before “years”;

8 (B) in the second sentence by striking “a
9 subsequent year” and inserting “for a subse-
10 quent 2-year period”; and

11 (C) in the third sentence by striking
12 “three” and inserting “four”.

13 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-
14 ETING.—Section 1119 of title 31, United States Code, is
15 amended—

16 (1) in paragraph (1) of subsection (d), by strik-
17 ing “annual” and inserting “biennial”; and

18 (2) in subsection (e), by striking “annual” and
19 inserting “biennial”.

20 (f) STRATEGIC PLANS.—Section 2802 of title 39,
21 United States Code, is amended—

22 (1) in subsection (a), by striking “September
23 30, 1997” and inserting “September 30, 2002”;

24 (2) in subsection (b), by striking “at least every
25 three years” and inserting “at least every 4 years”;

1 (3) by striking “five years forward” and insert-
2 ing “six years forward”; and

3 (4) in subsection (c), by inserting a comma
4 after “section” the second place it appears and in-
5 serting “including a strategic plan submitted by
6 September 30, 2002, meeting the requirements of
7 subsection (a)”.

8 (g) PERFORMANCE PLANS.—Section 2803(a) of title
9 39, United States Code, is amended—

10 (1) in the matter before paragraph (1), by
11 striking “an annual” and inserting “a biennial”;

12 (2) in paragraph (1), by inserting after “pro-
13 gram activity” the following: “for both years 1 and
14 2 of the biennial plan”;

15 (3) in paragraph (5), by striking “and” after
16 the semicolon;

17 (4) in paragraph (6), by striking the period and
18 inserting “; and”; and

19 (5) by adding after paragraph (6) the following:

20 “(7) cover each fiscal year of the biennium be-
21 ginning with the first fiscal year of the next biennial
22 budget cycle.”.

23 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—
24 Section 301(d) of the Congressional Budget Act (2 U.S.C.
25 632(d)) is amended by adding at the end “Each committee

1 of the Senate or the House of Representatives shall review
2 the strategic plans, performance plans, and performance
3 reports, required under section 306 of title 5, United
4 States Code, and sections 1115 and 1116 of title 31,
5 United States Code, of all agencies under the jurisdiction
6 of the committee. Each committee may provide its views
7 on such plans or reports to the Committee on the Budget
8 of the applicable House.”.

9 (i) EFFECTIVE DATE.—

10 (1) IN GENERAL.—The amendments made by
11 this section shall take effect on March 1, 2003.

12 (2) AGENCY ACTIONS.—Effective on and after
13 the date of enactment of this Act, each agency shall
14 take such actions as necessary to prepare and sub-
15 mit any plan or report in accordance with the
16 amendments made by this title.

17 **SEC. 709. BIENNIAL APPROPRIATION BILLS.**

18 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)
19 Clause 2(a) of rule XXI of the Rules of the House of Rep-
20 resentatives is amended by adding at the end the following
21 new subparagraph:

22 “(3)(A) Except as provided by subdivision (B), an ap-
23 propriation may not be reported in a general appropriation
24 bill (other than a supplemental appropriation bill), and
25 may not be in order as an amendment thereto, unless it

1 provides new budget authority or establishes a level of ob-
2 ligations under contract authority for each fiscal year of
3 a biennium.

4 “(B) Subdivision (A) does not apply with respect to
5 an appropriation for a single fiscal year for any program,
6 project, or activity if the bill or amendment thereto con-
7 taining that appropriation includes a provision expressly
8 stating the following: ‘Congress finds that no additional
9 funding beyond one fiscal year will be required and the
10 [Insert name of applicable program, project, or activity]
11 will be completed or terminated after the amount provided
12 has been expended.’.

13 “(C) For purposes of paragraph (b), the statement
14 set forth in subdivision (B) with respect to an appropria-
15 tion for a single fiscal year for any program, project, or
16 activity may be included in a general appropriation bill
17 or amendment thereto.”.

18 (2) Clause 5(b)(1) of rule XXII of the House of Rep-
19 resentatives is amended by striking “or (c)” and inserting
20 “or (3) or 2(c)”.

21 (b) IN THE SENATE.—(1) Title III of the Congres-
22 sional Budget Act of 1974 (2 U.S.C. 631 et seq.) (as
23 amended by section 707) is further amended by adding
24 at the end the following:

1 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS

2 “SEC. 319. It shall not be in order in the Senate in
3 any odd-numbered year to consider any regular appropria-
4 tion bill providing new budget authority or a limitation
5 on obligations under the jurisdiction of the Committee on
6 Appropriations for only the first fiscal year of a biennium,
7 unless the program, project, or activity for which the new
8 budget authority or obligation limitation is provided will
9 require no additional authority beyond one year and will
10 be completed or terminated after the amount provided has
11 been expended.”.

12 (2) The table of contents set forth in section 1(b) of
13 the Congressional Budget and Impoundment Control Act
14 of 1974 is amended by adding after the item relating to
15 section 318 the following new item:

“Sec. 319. Consideration of biennial appropriation bills.”.

16 **SEC. 710. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**
17 **ING COMMITTEES OF THE SENATE AND THE**
18 **HOUSE OF REPRESENTATIVES.**

19 (a) INFORMATION REGARDING AGENCY APPROPRIA-
20 TIONS REQUESTS.—To assist each standing committee of
21 the House of Representatives and the Senate in carrying
22 out its responsibilities, the head of each Federal agency
23 which administers the laws or parts of laws under the ju-
24 risdiction of such committee shall provide to such com-
25 mittee such studies, information, analyses, reports, and

1 assistance as may be requested by the chairman and rank-
2 ing minority member of the committee.

3 (b) INFORMATION REGARDING AGENCY PROGRAM
4 ADMINISTRATION.—To assist each standing committee of
5 the House of Representatives and the Senate in carrying
6 out its responsibilities, the head of any agency shall fur-
7 nish to such committee documentation, containing infor-
8 mation received, compiled, or maintained by the agency
9 as part of the operation or administration of a program,
10 or specifically compiled pursuant to a request in support
11 of a review of a program, as may be requested by the
12 chairman and ranking minority member of such com-
13 mittee.

14 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-
15 in thirty days after the receipt of a request from a chair-
16 man and ranking minority member of a standing com-
17 mittee having jurisdiction over a program being reviewed
18 and studied by such committee under this section, the
19 Comptroller General of the United States shall furnish to
20 such committee summaries of any audits or reviews of
21 such program which the Comptroller General has com-
22 pleted during the preceding six years.

23 (d) CONGRESSIONAL ASSISTANCE.—Consistent with
24 their duties and functions under law, the Comptroller Gen-
25 eral of the United States, the Director of the Congres-

1 sional Budget Office, and the Director of the Congres-
2 sional Research Service shall continue to furnish (con-
3 sistent with established protocols) to each standing com-
4 mittee of the House of Representatives or the Senate such
5 information, studies, analyses, and reports as the chair-
6 man and ranking minority member may request to assist
7 the committee in conducting reviews and studies of pro-
8 grams under this section.

9 **SEC. 711. REPORT ON TWO-YEAR FISCAL PERIOD.**

10 Not later than 180 days after the date of enactment
11 of this Act, the Director of the Office of Management and
12 Budget shall—

13 (1) determine the impact and feasibility of
14 changing the definition of a fiscal year and the
15 budget process based on that definition to a 2-year
16 fiscal period with a biennial budget process based on
17 the 2-year period; and

18 (2) report the findings of the study to the Com-
19 mittees on the Budget of the House of Representa-
20 tives and the Senate and the Committee on Rules of
21 the House of Representatives.

22 **SEC. 712. SPECIAL TRANSITION PERIOD FOR THE 107TH**
23 **CONGRESS.**

24 (a) **PRESIDENT'S BUDGET SUBMISSION FOR FISCAL**
25 **YEAR 2002.**—The budget submission of the President

1 pursuant to section 1105(a) of title 31, United States
2 Code, for fiscal year 2002 shall include the following:

3 (1) An identification of the budget accounts for
4 which an appropriation should be made for each fis-
5 cal year of the fiscal year 2002-2003 biennium.

6 (2) Budget authority that should be provided
7 for each such fiscal year for the budget accounts
8 identified under paragraph (1).

9 (b) REVIEW AND RECOMMENDATIONS OF THE COM-
10 MITTEES ON APPROPRIATIONS.—The Committee on Ap-
11 propriations of the House of Representatives and the Sen-
12 ate shall review the items included pursuant to subsection
13 (a) in the budget submission of the President for fiscal
14 year 2002 and include its recommendations thereon in its
15 views and estimates made under section 301(d) of the
16 Congressional Budget Act of 1974 within 6 weeks of that
17 budget submission.

18 (c) ACTIONS BY THE COMMITTEES ON THE BUDG-
19 ET.—(1) The Committee on the Budget of the House of
20 Representatives and the Senate shall review the items in-
21 cluded pursuant to subsection (a) in the budget submis-
22 sion of the President for fiscal year 2002 and the rec-
23 ommendations submitted by the Committee on Appropria-
24 tions of its House pursuant to subsection (b) included in

1 its views and estimates made under section 301(d) of the
2 Congressional Budget Act of 1974.

3 (2) The report of the Committee on the Budget of
4 each House accompanying the concurrent resolution on
5 the budget for fiscal year 2002 and the joint explanatory
6 statement of managers accompanying such resolution shall
7 also include allocations to the Committee on Appropria-
8 tions of its House of total new budget authority and total
9 outlays (which shall be deemed to be made pursuant to
10 section 302(a) of the Congressional Budget Act of 1974
11 for purposes of budget enforcement under section 302(f))
12 for fiscal year 2003 from which the Committee on Appro-
13 priations may report regular appropriation bills for fiscal
14 year 2002 that include funding for certain accounts for
15 each of fiscal years 2002 and 2003.

16 (3) The report of the Committee on the Budget of
17 each House accompanying the concurrent resolution on
18 the budget for fiscal year 2002 and the joint explanatory
19 statement of managers accompanying such resolution shall
20 also include the assumptions upon which such allocations
21 referred to in paragraph (2) are based.

22 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-
23 ANCE.—(1) During the first session of the 107th Congress
24 the committees of the House of Representatives and the
25 Senate are directed to work with the Comptroller General

1 of the United States to develop plans to transition pro-
2 gram authorizations to a multi-year schedule.

3 (2) During the 107th Congress, the Comptroller Gen-
4 eral of the United States will continue to provide assist-
5 ance to the Congress with respect to programmatic over-
6 sight and in particular will assist the committees of Con-
7 gress in designing and conforming programmatic oversight
8 procedures for the fiscal year 2003–2004 biennium.

9 (e) CBO AUTHORIZATION REPORT.—On or before
10 January 15, 2002, the Director of the Congressional
11 Budget Office, after consultation with the appropriate
12 committees of the House of Representatives and Senate,
13 shall submit to the Congress a report listing (A) all pro-
14 grams and activities funded during fiscal year 2002 for
15 which authorizations for appropriations have not been en-
16 acted for that fiscal year and (B) all programs and activi-
17 ties funded during fiscal year 2002 for which authoriza-
18 tions for appropriations will expire during that fiscal year,
19 fiscal year 2003, or fiscal year 2004.

20 (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL
21 YEAR 2003.—The budget submission of the President pur-
22 suant to section 1105(a) of title 31, United States Code,
23 for fiscal year 2003 shall include an evaluation of, and
24 recommendations regarding, the transitional biennial

1 budget process for the fiscal year 2002-2003 biennium
2 that was carried out pursuant to this section.

3 (g) CBO TRANSITIONAL REPORT.—On or before
4 March 31, 2002, the Director of the Congressional Budget
5 Office shall submit to Congress an evaluation of, and rec-
6 ommendations regarding, the transitional biennial budget
7 process for the fiscal year 2002-2003 biennium that was
8 carried out pursuant to this section.

9 **SEC. 713. EFFECTIVE DATE.**

10 Except as provided by sections 708, 711, and 712,
11 this title and the amendments made by this title shall take
12 effect on January 1, 2003, and shall apply to budget reso-
13 lutions and appropriations for the biennium beginning
14 with fiscal year 2004.

In section 1(b), at the end of the table of contents,
insert the following new items:

TITLE VII—BIENNIAL BUDGETING

- Sec. 701. Findings.
- Sec. 702. Revision of timetable.
- Sec. 703. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 704. Amendments to rules of House of Representatives.
- Sec. 705. Amendments to title 31, United States Code.
- Sec. 706. Two-year appropriations; title and style of appropriations acts.
- Sec. 707. Multiyear authorizations.
- Sec. 708. Government plans on a biennial basis.
- Sec. 709. Biennial appropriation bills.
- Sec. 710. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.
- Sec. 711. Report on two-year fiscal period.
- Sec. 712. Special transition period for the 107th Congress.
- Sec. 713. Effective date.